

## Message Text

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51

ACTION AF-06

INFO OCT-01 EUR-12 ISO-00 IO-10 EB-07 AID-05 OPIC-03

COME-00 CIAE-00 DODE-00 PM-03 H-02 INR-07 L-02

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 /088 W

----- 100742

R 120915Z MAY 75

FM AMEMBASSY GABORONE

TO SECSTATE WASHDC 6578

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BLANTYRE

AMCONSUL CAPE TOWN

AMEMBASSY DAR ES SALAAM

AMCONSUL DURBAN

AMCONSUL JOHANNESBURG

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY MASERU

AMEMBASSY MBABANE

AMEMBASSY PRETORIA

USUN NEW YORK 250

LIMITED OFFICIAL USE GABORONE 0630

E.O. 11652: N/A

TAGS: PFOR, SF

SUBJECT: VORSTER PATS HIMSELF ON THE BACK

REF: CAPE TOWN 0534

CAPE TOWN FOR EMBASSY

1. WE ENTIRELY AGREE WITH THRUST COMMENT REFTEL THAT MOST BLACK AFRICAN STATES WILL REMAIN HOSTILE TO DETENTE WITH SOUTH AFRICA UNTIL THERE IS A FUNDAMENTAL SHIFT AWAY FROM APARTHEID.

2. RELATIONS OF BLS STATES WITH SOUTH AFRICA WILL BE LIMITED TO LIMITED OFFICIAL USE

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THOSE CONTACTS THAT ARE ESSENTIAL TO THEIR NATIONAL SURVIVAL. THE

NECESSITY FOR THESE STATES TO MAINTAIN A CERTAIN RELATIONSHIP IN ECONOMIC FIELD WILL IN NO WAY PREVENT THEM FROM SPEAKING OUT ON ISSUES OF PRINCIPLE. CERTAINLY LESOTHO AND BOTSWANA HAVE MADE IT CLEAR IN RECENT WEEKS THAT THEY ARE COMPLETELY OPPOSED TO UNCONDITIONAL DIALOGUE WITH SOUTH AFRICA EXCEPT ON THE BASIS OF SELF-DETERMINATION AS STIPULATED IN THE LUSAKA MANIFESTO. VORSTER MUST BEGIN A MEANINGFUL DIALOGUE WITH HIS OWN PEOPLE INCLUDING REPRESENTATIVES OF URBAN BLACKS IF HE EXPECTS TO CONVINCE AFRICAN STATES OF SOUTH AFRICA'S EXPRESSED INTENTION TO MOVE AWAY FROM RACIAL DISCRIMINATION.

3. VORSTER IS PROBABLY CORRECT IN HIS ASSERTION THAT SOME AFRICAN STATES REALIZE THAT THEIR OWN BEST ECONOMIC INTERESTS DEMAND THAT THEY BUY IN THE NEAREST OR CHEAPEST MARKET. HOWEVER, IT IS ALSO TRUE THAT A KEY MOTIVATING FACTOR UNDERLYING VORSTER'S DETENTE MOVES IS THE DESIRE FOR MARKETS IN BLACK AFRICAN STATES AND EXPENDED INVESTMENT OPPORTUNITIES FOR SOUTH AFRICA'S CAPITAL IN SUCH STATES. SOME BLACK-RULED STATES MAY EVENTUALLY TRY TO USE THIS SOUTH AFRICAN MOTIVE TO INDUCE FUNDAMENTAL CHANGES IN SOUTH AFRICA; CLEARLY SOUTH AFRICA CANNOT TAKE ADVANTAGE OF TRADE AND INVESTMENT OPPORTUNITIES IN BLACK AFRICA IN THE ABSENCE OF SUCH FUNDAMENTAL CHANGES IN ITS RACIAL SYSTEM.

4. IT ALSO SEEMS TO US THAT VORSTER FAILED IN HIS SPEECH TO ADDRESS SOME FUNDAMENTAL ISSUES IN THE CONTEXT OF THE SEPARATE DEVELOPMENT POLICY WHICH, OF COURSE, MOST STATES OPPOSE. FOR EXAMPLE, WILL BLACK FOREIGNERS FROM INDEPENDENT BANTUSTAN RECEIVE THE SAME TREATMENT IN WHITE SOUTH AFRICA AS WHITE FOREIGNERS? WILL BLACK AMERICANS BE ABLE TO BUY LAND, INVEST CAPITAL ON THE SAME TERMS AS WHITE AMERICANS IN SOUTH AFRICA?

5. WE WOULD TEND TO AGREE WITH VORSTER'S POSITION THAT ATTITUDES OF AFRICAN STATES REGARDING SWAPO MIGHT BE CHANGING. IT SEEMS UNLIKELY TO US THAT THE OAU WILL BE ABLE TO MAINTAIN THE FICTION THAT SWAPO IS THE SOLE REPRESENTATIVE OF NAMIBIA. BOTSWANA OFFICIALS AGREE AT LEAST INFORMALLY THAT CHIEF KAPUUBO AND OTHERS HAVE INFLUENCE AND SHOULD BE GIVEN OPPORTUNITY TO PRESENT THEIR VIEWS IN OAU AND OTHER FORA.

BOLEN

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
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